#### 110TH CONGRESS 1ST SESSION

## H. R. 401

To amend the National Capital Transportation Act of 1969 to authorize additional Federal contributions for maintaining and improving the transit system of the Washington Metropolitan Area Transit Authority, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

January 11, 2007

Mr. Tom Davis of Virginia (for himself, Mr. Hoyer, Mr. Wolf, Ms. Norton, Mr. Van Hollen, Mr. Moran of Virginia, Mr. Wynn, and Mr. Sarbanes) introduced the following bill; which was referred to the Committee on Oversight and Government Reform

### A BILL

To amend the National Capital Transportation Act of 1969 to authorize additional Federal contributions for maintaining and improving the transit system of the Washington Metropolitan Area Transit Authority, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; FINDINGS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "National Capital Transportation Amendments Act of
- 6 2007".

- 1 (b) FINDINGS.—Congress finds as follows:
- 2 (1) Metro, the public transit system of the
- Washington metropolitan area, is essential for the
- 4 continued and effective performance of the functions
- 5 of the Federal Government, and for the orderly
- 6 movement of people during major events and times
- 7 of regional or national emergency.
- 8 (2) On 3 occasions, Congress has authorized
- 9 appropriations for the construction and capital im-
- provement needs of the Metrorail system.
- 11 (3) Additional funding is required to protect
- these previous Federal investments and ensure the
- 13 continued functionality and viability of the original
- 14 103-mile Metrorail system.
- 15 SEC. 2. FEDERAL CONTRIBUTION FOR CAPITAL PROJECTS
- 16 FOR WASHINGTON METROPOLITAN AREA
- 17 TRANSIT SYSTEM.
- The National Capital Transportation Act of 1969
- 19 (sec. 9–1111.01 et seq., D.C. Official Code) is amended
- 20 by adding at the end the following new section:
- 21 "AUTHORIZATION OF ADDITIONAL FEDERAL CONTRIBU-
- 22 TION FOR CAPITAL AND PREVENTIVE MAINTENANCE
- 23 PROJECTS
- "Sec. 18. (a) Authorization.—Subject to the suc-
- 25 ceeding provisions of this section, the Secretary of Trans-
- 26 portation is authorized to make grants to the Transit Au-

- 1 thority, in addition to the contributions authorized under
- 2 sections 3, 14, and 17, for the purpose of financing in
- 3 part the capital and preventive maintenance projects in-
- 4 cluded in the Capital Improvement Program approved by
- 5 the Board of Directors of the Transit Authority.
- 6 "(b) USE OF FUNDS.—The Federal grants made pur-
- 7 suant to the authorization under this section shall be sub-
- 8 ject to the following limitations and conditions:
- 9 "(1) The work for which such Federal grants
- are authorized shall be subject to the provisions of
- the Compact (consistent with the amendments to the
- 12 Compact described in subsection (d)).
- "(2) Each such Federal grant shall be for 50
- percent of the net project cost of the project in-
- volved, and shall be provided in cash from sources
- other than Federal funds or revenues from the oper-
- 17 ation of public mass transportation systems. Con-
- sistent with the terms of the amendment to the
- 19 Compact described in subsection (d)(1), any funds
- so provided shall be solely from undistributed cash
- 21 surpluses, replacement or depreciation funds or re-
- serves available in cash, or new capital.
- "(c) Applicability of Requirements For Mass
- 24 Transportation Capital Projects Receiving Funds
- 25 Under Federal Transportation Law.—Except as

- 1 specifically provided in this section, the use of any
- 2 amounts appropriated pursuant to the authorization under
- 3 this section shall be subject to the requirements applicable
- 4 to capital projects for which funds are provided under
- 5 chapter 53 of title 49, United States Code, except to the
- 6 extent that the Secretary of Transportation determines
- 7 that the requirements are inconsistent with the purposes
- 8 of this section.
- 9 "(d) Amendments to Compact.—No amounts may
- 10 be provided to the Transit Authority pursuant to the au-
- 11 thorization under this section until the Transit Authority
- 12 notifies the Secretary of Transportation that each of the
- 13 following amendments to the Compact (and any further
- 14 amendments which may be required to implement such
- 15 amendments) have taken effect:
- 16 "(1)(A) An amendment requiring that all pay-
- ments by the local signatory governments for the
- 18 Transit Authority for the purpose of matching any
- 19 Federal funds appropriated in any given year au-
- thorized under subsection (a) for the cost of oper-
- ating and maintaining the adopted regional system
- are made from amounts derived from dedicated
- funding sources.
- 24 "(B) For purposes of this paragraph, the term
- 25 'dedicated funding source' means any source of

- 1 funding which is earmarked or required under State
- 2 or local law to be used to match Federal appropria-
- 3 tions authorized under this Act for payments to the
- 4 Transit Authority.
- 5 "(2) An amendment establishing the Office of
- 6 the Inspector General of the Transit Authority in
- 7 accordance with section 3 of the National Capital
- 8 Transportation Amendments Act of 2007.
- 9 "(3) An amendment expanding the Board of
- Directors of the Transit Authority to include 4 addi-
- tional Directors appointed by the Administrator of
- General Services, of whom 2 shall be nonvoting and
- 2 shall be voting, and requiring one of the voting
- members so appointed to be a regular passenger and
- customer of the bus or rail service of the Transit
- 16 Authority.
- 17 "(e) Amount.—There are authorized to be appro-
- 18 priated to the Secretary of Transportation for grants
- 19 under this section an aggregate amount not to exceed
- 20 \$1,500,000,000 to be available in increments over 10 fis-
- 21 cal years beginning in fiscal year 2009, or until expended.
- 22 "(f) Availability.—Amounts appropriated pursu-
- 23 ant to the authorization under this section—
- 24 "(1) shall remain available until expended; and

1	"(2) shall be in addition to, and not in lieu of,
2	amounts available to the Transit Authority under
3	chapter 53 of title 49, United States Code, or any
4	other provision of law.".
5	SEC. 3. WASHINGTON METROPOLITAN AREA TRANSIT AU-
6	THORITY INSPECTOR GENERAL.
7	(a) Establishment of Office.—
8	(1) In General.—The Washington Metropoli-
9	tan Area Transit Authority (hereafter referred to as
10	the "Transit Authority") shall establish in the Tran-
11	sit Authority the Office of the Inspector General
12	(hereafter in this section referred to as the "Of-
13	fice"), headed by the Inspector General of the Tran-
14	sit Authority (hereafter in this section referred to as
15	the "Inspector General").
16	(2) Definition.—In paragraph (1), the
17	"Washington Metropolitan Area Transit Authority"
18	means the Authority established under Article III of
19	the Washington Metropolitan Area Transit Author-
20	ity Compact (Public Law 89–774).
21	(b) Inspector General.—
22	(1) Appointment.—The Inspector General
23	shall be appointed by the vote of a majority of the
24	Board of Directors of the Transit Authority, and

shall be appointed without regard to political affili-

25

- ation and solely on the basis of integrity and demonstrated ability in accounting, auditing, financial analysis, law, management analysis, public administration, or investigations, as well as familiarity or experience with the operation of transit systems.
  - (2) TERM OF SERVICE.—The Inspector General shall serve for a term of 5 years, and an individual serving as Inspector General may be reappointed for not more than 2 additional terms.
  - (3) Removal.—The Inspector General may be removed from office prior to the expiration of his term only by the unanimous vote of all of the members of the Board of Directors of the Transit Authority, and the Board shall communicate the reasons for any such removal to the Governor of Maryland, the Governor of Virginia, the Mayor of the District of Columbia, the chair of the Committee on Government Reform of the House of Representatives, and the chair of the Committee on Homeland Security and Governmental Affairs of the Senate.

#### (c) Duties.—

(1) APPLICABILITY OF DUTIES OF INSPECTOR
GENERAL OF EXECUTIVE BRANCH ESTABLISHMENT.—The Inspector General shall carry out the
same duties and responsibilities with respect to the

- Transit Authority as an Inspector General of an establishment carries out with respect to an establishment under section 4 of the Inspector General Act of 1978 (5 U.S.C. App. 4), under the same terms and conditions which apply under such section.
  - (2) CONDUCTING ANNUAL AUDIT OF FINANCIAL STATEMENTS.—The Inspector General shall be responsible for conducting the annual audit of the financial accounts of the Transit Authority, either directly or by contract with an independent external auditor selected by the Inspector General.

#### (3) Reports.—

(A) Semiannual Reports to Transit Authority.—The Inspector General shall prepare and submit semiannual reports summarizing the activities of the Office in the same manner, and in accordance with the same deadlines, terms, and conditions, as an Inspector General of an establishment under section 5 of the Inspector General Act of 1978 (5 U.S.C. App. 5). For purposes of applying section 5 of such Act to the Inspector General, the Board of Directors of the Transit Authority shall be considered the head of the establishment, except that the Inspector General shall transmit to the

General Manager of the Transit Authority a copy of any report submitted to the Board pursuant to this paragraph.

(B) Annual Reports to Local Signatory Governments and Congress.—Not later than January 15 of each year, the Inspector General shall prepare and submit a report summarizing the activities of the Office during the previous year, and shall submit such reports to the Governor of Maryland, the Governor of Virginia, the Mayor of the District of Columbia, the chair of the Committee on Government Reform of the House of Representatives, and the chair of the Committee on Homeland Security and Governmental Affairs of the Senate.

# (4) Investigations of complaints of employees and members.—

(A) AUTHORITY.—The Inspector General may receive and investigate complaints or information from an employee or member of the Transit Authority concerning the possible existence of an activity constituting a violation of law, rules, or regulations, or mismanagement, gross waste of funds, abuse of authority, or a

- substantial and specific danger to the public health and safety.
  - (B) Nondisclosure.—The Inspector General shall not, after receipt of a complaint or information from an employee or member, disclose the identity of the employee or member without the consent of the employee or member, unless the Inspector General determines such disclosure is unavoidable during the course of the investigation.
  - (C) Prohibiting retaliation.—An employee or member of the Transit Authority who has authority to take, direct others to take, recommend, or approve any personnel action, shall not, with respect to such authority, take or threaten to take any action against any employee or member as a reprisal for making a complaint or disclosing information to the Inspector General, unless the complaint was made or the information disclosed with the knowledge that it was false or with willful disregard for its truth or falsity.
  - (5) INDEPENDENCE IN CARRYING OUT DUTIES.—Neither the Board of Directors of the Transit Authority, the General Manager of the Transit

1 Authority, nor any other member or employee of the 2 Transit Authority may prevent or prohibit the In-3 spector General from carrying out any of the duties or responsibilities assigned to the Inspector General 4 5 under this section. 6 (d) Powers.— 7 (1) In General.—The Inspector General may 8 exercise the same authorities with respect to the 9 Transit Authority as an Inspector General of an es-10 tablishment may exercise with respect to an estab-11 lishment under section 6(a) of the Inspector General 12 Act of 1978 (5 U.S.C. App. 6(a)), other than para-13 graphs (7), (8), and (9) of such section. 14 (2) Staff.— 15 (A) Assistant inspector generals and 16 OTHER STAFF.—The Inspector General shall 17 appoint and fix the pay of— 18 (i) an Assistant Inspector General for 19 Audits, who shall be responsible for coordi-20 nating the activities of the Inspector Gen-21 eral relating to audits; 22 (ii) an Assistant Inspector General for 23 Investigations, who shall be responsible for 24 coordinating the activities of the Inspector 25 General relating to investigations; and

- 1 (iii) such other personnel as the In-2 spector General considers appropriate.
  - (B) Independence in appointing staff.—No individual may carry out any of the duties or responsibilities of the Office unless the individual is appointed by the Inspector General, or provides services procured by the Inspector General, pursuant to this paragraph. Nothing in this subparagraph may be construed to prohibit the Inspector General from entering into a contract or other arrangement for the provision of services under this section.
  - (C) APPLICABILITY OF TRANSIT SYSTEM PERSONNEL RULES.—None of the regulations governing the appointment and pay of employees of the Transit System shall apply with respect to the appointment and compensation of the personnel of the Office, except to the extent agreed to by the Inspector General. Nothing in the previous sentence may be construed to affect subparagraphs (A) through (B).
  - (3) Equipment and supplies.—The General Manager of the Transit Authority shall provide the Office with appropriate and adequate office space, together with such equipment, supplies, and commu-

- 1 nications facilities and services as may be necessary
- 2 for the operation of the Office, and shall provide
- 3 necessary maintenance services for such office space
- 4 and the equipment and facilities located therein.
- 5 (e) Transfer of Functions.—To the extent that
- 6 any office or entity in the Transit Authority prior to the
- 7 appointment of the first Inspector General under this sec-
- 8 tion carried out any of the duties and responsibilities as-
- 9 signed to the Inspector General under this section, the
- 10 functions of such office or entity shall be transferred to
- 11 the Office upon the appointment of the first Inspector
- 12 General under this section.

#### 13 SEC. 4. STUDY AND REPORT BY COMPTROLLER GENERAL.

- 14 (a) Study.—The Comptroller General shall conduct
- 15 a study on the use of the funds provided under section
- 16 18 of the National Capital Transportation Act of 1969
- 17 (as added by this Act).
- 18 (b) Report.—Not later than 3 years after the date
- 19 of the enactment of this Act, the Comptroller General shall
- 20 submit a report to the Committee on Government Reform
- 21 of the House of Representatives and the Committee on
- 22 Homeland Security and Governmental Affairs of the Sen-
- 23 ate on the study conducted under subsection (a).

 $\bigcirc$